

Financial Report

Year Ended June 30, 2022

# THOMAS JEFFERSON PLANNING DISTRICT COMMISSION FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2022

# DIRECTORY OF PRINCIPAL OFFICIALS FOR THE YEAR JUNE 30, 2022

#### **OFFICERS**

Jesse Rutherford, Chairperson Dale Herring, Vice Chairperson Keith Smith, Treasurer

#### **COMMISSIONERS**

#### City of Charlottesville

Michael Payne\* Lyle Solla-Yates

#### Fluvanna County

Tony O'Brien\*
Keith Smith - Treasurer

#### **Louisa County**

Rachel Jones\* Tommy Barlow\*

#### **Albemarle County**

Ned Gallaway\*
Jim Andrews\*

#### **Greene County**

Dale Herring\*, Vice Chairperson Andrea Wilkinson

#### **Nelson County**

Jesse Rutherford\*, Chairperson Dylan Bishop

<sup>\*</sup> Denotes local elected official

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### ROBINSON, FARMER, COX ASSOCIATES, PLLC

Certified Public Accountants

#### Independent Auditors' Report

To the Commissioners
Thomas Jefferson Planning District Commission
Charlottesville, Virginia

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Thomas Jefferson Planning District Commission, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Thomas Jefferson Planning District Commission's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Thomas Jefferson Planning District Commission, as of June 30, 2022, and the changes in financial position, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Thomas Jefferson Planning District Commission, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Change in Accounting Principles

As described in Note 15 to the financial statements, in 2022, the Thomas Jefferson Planning District Commission adopted new accounting guidance, GASB Statement Nos. 87, *Leases*, and 89, *Accounting for Interest Cost Incurred Before the End of a Construction Period*. Our opinions are not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Thomas Jefferson Planning District Commission's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Authorities, Boards, and Commissions* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, Government Auditing Standards, and the Specifications for Audits of Authorities, Boards, and Commissions, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of Thomas Jefferson Planning District Commission's internal control. Accordingly, no such
  opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Thomas Jefferson Planning District Commission's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and schedules related to pension and OPEB funding as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Thomas Jefferson Planning District Commission's basic financial statements. The accompanying supporting schedules and schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supporting schedules and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 1, 2023, on our consideration of Thomas Jefferson Planning District Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Thomas Jefferson Planning District Commission's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Thomas Jefferson Planning District Commission's internal control over financial reporting and compliance.

Hobinson, Famul, Cox Associats Charlottesville, Virginia

March 1, 2023

# THOMAS JEFFERSON PLANNING DISTRICT COMMISSION MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2022 CHRISTINE JACOBS, EXECUTIVE DIRECTOR

Management's discussion and analysis (MD&A) is a required element of the reporting model adopted by the Governmental Accounting Standards Board (GASB) in their Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments. Its purpose is to provide an overview of the financial activities of the Thomas Jefferson Planning District Commission (TJPDC) based on currently known facts, decisions, and/or conditions.

#### USING THIS REPORT AND FINANCIAL STATEMENTS

The annual report consists of the management's discussion and analysis, financial statements on government-wide and fund basis, supporting schedules, compliance reports, and the schedule of expenditures of federal awards. The government-wide financial statements present financial information for all activities of the TJPDC. The fund-basis financial statements concentrate on separate sets of self-balancing accounts.

#### FINANCIAL HIGHLIGHTS

For FY22, TJPDC had total revenues of \$4,274,965 and total expenditures of \$4,218,164 resulting in a general fund balance increase of \$56,801. Included in revenues and expenditures are \$736,642 in HOME pass-through funds, \$115,899 in Housing Preservation Grant (HPG) pass-through, and \$1,450,644 in Blue Ridge Cigarette Tax Board revenues and expenses. The FY22 audit calculates the indirect cost rate based on actual indirect costs divided by the total staff salary and fringe costs applied to projects for the year. That calculated rate is 79.5%, compared to 55% in FY21.

#### The General Fund

The General Fund is the general operating fund of the Commission. It is used to account for and report financial resources outside of the grant-funded programs that make up most of the budget. These consist of locality contributions, locally funded projects, state allocation, interest earned, and rental revenue from the Water Street Center and office spaces.

The following table (Table 1) is a summary of the General Fund's revenues and expenditures for the years ended June 30, 2022, and 2021:

TABLE 1 - GENERAL FUND REVENUE AND EXPENDITURES

		FY 2022	FY 2021	_	Change From FY 2021
Revenue Expenditures	\$_	1,775,222 \$ 1,718,421	365,978 240,066	\$	1,409,244 1,478,355
Excess revenue over expenditures	\$	56,801 \$	125,912	\$	(69,111)
Net change in fund balance	\$	56,801 \$	125,912	\$	(69,111)
Fund balance, beginning	_	869,407	743,495	_	
Fund balance, ending	\$ <u></u>	926,208 \$	869,407	=	

#### FINANCIAL HIGHLIGHTS: (CONTINUED)

#### The General Fund: (Continued)

During FY22, General Fund revenues increased by \$1,409,244 from \$365,978 in FY21 to \$1,775,222 in FY22. Expenditures increased \$1,478,355 from \$240,066 in FY21 to \$1,718,421 in FY22. Excess revenue over expenditures for FY22 was \$56,801, \$69,111 less than the FY21 change of \$125,912.

Primary changes between FY21 and FY22 were:

- The TJPDC serves as the administrator for the newly formed Blue Ridge Cigarette Tax Board (BRCTB). \$1,450,644 in local funding was associated with the BRCTB.
- Local contracts in FY22 included the local match for the Albemarle Transit Expansion Study and the Regional Transit Vision Plan. New local contracts initiated in FY22 include the Regional Transit Governance Study.
- Revenue from the use of money and property increased from \$14,832 in FY21 to \$27,969 in FY22, due to an increase in our interest earned and an increase in rentals of the Water Street Center by outside groups post-COVID-19.
- State funding from the Department of Housing and Community Development (DHCD) increased to \$89,971 in FY22 compared to \$75,971 in FY21.
- The TJPDC received a \$10,000 grant from Virginia Housing to develop a Strategic Plan for the Central Virginia Regional Housing Partnership.
- Administrative expenses in FY22 (less the local Cigarette Tax monies) were \$267,777 compared to \$240,066 in FY21, a slight increase due to the filling of the vacant Chief Operating Officer position. Other than personnel-related expenses, other operational expenses decreased from the previous year due to the purchase of a new server in FY21 and cost-cutting associated with a review of all existing equipment and service contracts.

#### Special Revenue Funds

Special Revenue Funds are the grant funds and other revenues dedicated to specific programs and projects. Special Revenue Funds income accounts for the vast majority of funds coming to the TJPDC. For FY22, both the transportation and HOME programs were greater than \$750,000 in federal funding and were classified as major programs.

FINANCIAL HIGHLIGHTS: (CONTINUED)

Special Revenue Funds: (Continued)

A summary of the Commission's Statement of Activities is presented below on a full accrual basis.

TABLE 2 - STATEMENT OF ACTIVITIES

						Change From
		FY 2022		FY 2021		FY 2021
Federal Grant Revenues	\$ <sup>-</sup>	1,319,639	\$ <b>-</b>	3,311,545	\$ -	(1,991,906)
Non-Federal Grant Revenues		1,295,998		505,678		790,320
Special Fund Revenues	\$ _	2,615,637	\$ _	3,817,223	\$ -	(1,201,586)
General Fund Revenues	\$ _	1,775,227	\$ <b>-</b>	365,983	\$ -	1,409,244
Total Revenues	\$ _	4,390,864	\$ _	4,183,206	\$ _	207,658
Current Operation Expenses	\$ _	3,376,123	\$ -	1,757,568	\$ -	1,618,555
Pass-Through Funds		852,541		2,308,837		(1,456,296)
Total Expenses	\$ _	4,228,664	\$ _	4,066,405	\$ -	162,259
Excess of Revenues over/(under)			_		_	
Expenses	\$	162,200	\$	116,801	\$	45,399
Capital Outlays and Depreciation, net		(101,192)		(589)		(100,603)
Change in Net Position	\$ _	61,008	\$ _	116,212	\$ _	(55,204)

During the fiscal year ended June 30, 2022, Special Revenue Funds income totaled \$2,615,637, a decrease of \$1,201,586 (31%) from FY21's total of \$3,817,223. Pass-through funds were \$852,541 compared to \$2,308,837 in FY21. FY22 Special Fund Revenues consisted of:

- \$809,158 for transportation funded through the Virginia Department of Transportation, the Virginia Department of Rail and Public Transportation, and local match contributions. This included funds for the Charlottesville-Albemarle Metropolitan Planning Organization (MPO), Rural Transportation, Rideshare, the Albemarle Transit Expansion Study, and the Regional Transit Vision Plan.
- CARES Act revenue for the Rent and Mortgage Relief Program and the Nelson County Small Business Grant program were not administered in FY22, accounting for a large portion of the decrease in special fund revenues.
- \$829,745 for the HOME and HOME-ARP program funded through the US Department of Housing and Urban Development (HUD). Of which, \$93,098 was used for administrative expenses.
- \$860,840 for other governmental funds, including USDA's Housing Preservation Grant, the new DHCD Virginia Telecommunications Initiative (VATI) program, Hazard Mitigation Planning, the Legislative Liaison program, the Central Virginia Regional Housing Partnership, the new Virginia Eviction Reduction Pilot Program, the new Virginia Housing Development Grant, and the Watershed Implementation Plan.

#### YEAR-END ANALYSIS OF THE COMMISSION

During FY21, the Commission's net position increased by \$116,212. A summary of the Commission's Statement of Net Position is presented below:

TABLE 3 - STATEMENT OF NET POSITION

					Change From FY
	·	FY 2022	FY 2021		2021
Correct and Other Assets	Ś	2 502 442 6	1 546 750	Ċ	4 02E ((2
Capital Assets not	Þ	2,582,412 \$ 308,553	1,546,750 17,249	þ	1,035,662 291,304
Capital Assets, net	Ċ	2,890,965 \$	1,563,999	Ċ.	1,326,966
TOTAL ASSELS	ڔ	2,890,903 3	1,303,777	٠ -	1,320,900
Deferred Outflows of Resources	\$	79,116 \$	79,189	\$	(73)
Total Assets and Deferred Outflows	, Ş	2,970,081 \$	1,643,188	\$	1,326,893
	;			-	
Long-term Liabilities	\$	269,327 \$	52,665	\$	216,662
Current Liabilities		1,195,103 \$	420,363	\$	774,740
Total Liabilities	. \$	1,464,430 \$	473,028	\$	991,402
Deferred Inflows of Resources	\$	303,697 \$	29,214	\$	274,483
Investment in Capital Assets	\$	(2,294) \$	17,249	\$	(19,543)
Restricted Net Position		580,565	290,746		289,819
Unrestricted Net Position		623,683	832,951		(209, 268)
Total Net Position	\$	1,201,954 \$	1,140,946	\$	61,008
Total Liabilities, Deferred Inflows and Net					
Position	\$	2,970,081 \$	1,643,188	\$	1,326,893

Total Liabilities and Net Position shows a snapshot of receivables and payables on June 30, 2022; the change from FY21 reflects a \$61,008 increase in net position. Liabilities increased due to the following:

- Accounts payable increased by \$592,683 due to payables associated with the VA Housing Development Grant and Cigarette Taxes payable to the participating localities. Corresponding receivables were also recorded.
- There is now a lease liability due to the implementation of GASB 87 of \$221,997 that was not in FY21. A corresponding right to use asset was also recorded.

#### ORIGINAL BUDGET VS FINAL BUDGET

Budget requests to local governments were submitted between October 2020 and January 2021. In accordance with the Bylaws, the Commission adopted the original FY22 operating budget at their May 6, 2021, meeting; this was used for the submission to the Virginia Department of Housing and Community Development (DHCD) along with the FY22 Work Program. The Commission adopted the final amended budget at their March 3, 2022, meeting, reflecting updated projections of revenues and expenditures. The March 3<sup>rd</sup> budget was used for the financial reporting to the Commission for FY22.

#### ORIGINAL BUDGET VS FINAL BUDGET: (CONTINUED)

Federal revenues increased significantly between the original budget and the final budget primarily due to the Emergency Rent and Mortgage Relief (RMRP) funding awarded from the Virginia Department of Housing and Community Development (DHCD) and the administration of Nelson County's Small Business Grant Program using Federal CARES Act funding. State grants decreased slightly due to restrictions on RideShare programming and advertising due to the COVID-19 pandemic. Revenues from the use of money decreased significantly between the two budgets due to the anticipated decrease in rentals of the Water Street Center due to COVID. Expenditures varied significantly between the original and final budget for several reasons. Administrative expenses were reduced significantly with the resignation of the former Executive Director. Further, an administrative position was held open and vacant during the tenure of the Interim Executive Director during the leadership transition. Finally, expenditures for the DHCD RMRP program accounted for a significant \$2,170,345 increase.

Local Contributions: The Commission approved equalized member assessments for FY21 based on the 2019 Provisional Weldon Cooper Population Estimates and a \$0.62 per capita rate and adopted the Projected FY21 budget at their October 3, 2019 meeting to serve as the basis for budget requests to the member localities. The FY21 budget requests were slightly higher than FY20, due to population increases. The total request for Legislative Liaison was based on a per capita rate of \$0.40, a change instituted with the FY18 budget. The Solid Waste total of \$10,500 was unchanged from FY20, with small changes among the localities due to relative changes in population. RideShare requests were ever so slightly higher for the five participating localities due to a required match for the state funding. An assessment for RideShare was included in the budget submission to Greene County, however, Greene County chose not to participate in the program. The budget requests also included \$10,500 for the Rivanna River Basin Commission (RRBC) for localities within the watershed (Charlottesville, Albemarle, Fluvanna and Greene) with all four localities providing the requested funding for the RRBC for FY21, as well as a request for \$50,000 for the Regional Transit Partnership for the urban localities (Charlottesville and Albemarle).

#### FINAL BUDGET VS ACTUAL RESULTS

A summary of the Commission's Final Budget (see Exhibit 7 for detail) is presented below:

TABLE 4 - BUDGET TO ACTUAL

	Budget	Actual	% of Budget
REVENUES (INFLOWS)			
Federal grants	\$ 2,280,496	\$ 467,098	20.48%
Federal pass-through	733,267	852,541	116.27%
State grants	681,735	862,691	126.54%
Localities	2,118,929	614,017	28.98%
Miscellaneous sources	18,750	 1,478,618	7885.96%
	\$ 5,833,177	\$ 4,274,965	73.29%
EXPENDITURES (OUTFLOWS)			
Operating expenses	\$ 5,021,656	\$ 3,365,623	67.02%
Pass-through expenses	733,267	 852,541	116.27%
	\$ 5,754,923	\$ 4,218,164	73.30%

#### FINAL BUDGET VS ACTUAL RESULTS: (CONTINUED)

FY22 total revenues were about 73.29% of budgeted revenues. Actual revenues were less than budgeted revenues for several reasons:

- Delays with executing local and state contracts for the Virginia Telecommunications Initiative (VATI) resulted in significantly reduced federal revenues. (\$1,825,222 was budgeted for VATI with only \$54,859 realized).
- Federal pass-throughs were greater than the budgeted amount due to increased spending by subrecipients of HOME funds.
- Actual state revenues were 26.5% greater than budgeted due to reimbursements from VA Housing for earlier-than-predicted spending by sub-recipients on the new VA Housing Development Grant in the amount of \$302,228.
- If you take out the local funds expected from the VATI program (\$1,450,644), locality revenues had a less than 3% variance between the budgeted and actual amounts (\$634,619 vs \$614,017).
- The greatest variance in Expenditures was in Operating Expenses due to Cigarette Tax Revenues. For reporting purposes, the TJPDC reported tax payments to the jurisdictions as pass-through revenue in the budget, however, those payments are now recorded as contractual as an administrative expense (and not pass-through).
- Local revenue for the DHCD VERP grant was less than expected due to slower-than-anticipated spending by sub-recipients in that program.
- In general, unrealized revenues carry forward to FY23 (except for certain MPO funds which roll-over into FY24 and RideShare funds, which are unrecoverable). Expenditures for TJPDC operations (including Cigarette Tax payments to the participating local governments), represent 79.8% of the budget.





Statement of Net Position As of June 30, 2022

	G	overnmental Activities
Assets:		
Current assets:		
Cash and cash equivalents Receivables, net	\$	972,641 287,336
Due from other governments:  Federal		290,275
State		430,379
Prepaid expenses		21,216
Total current assets	\$	2,001,847
Noncurrent assets:		
Net pension asset	\$	580,565
Capital assets (net of depreciation):		
Leasehold improvements, leased building, vehicles, furniture and equipment		308,553
Total noncurrent assets	\$	889,118
Total assets	\$	2,890,965
Deferred Outflows of Resources:		
Pension deferrals	\$	57,387
Group life insurance OPEB deferrals		21,729
Total deferred outflows of resources	\$	79,116
Total assets and deferred outflows of resources	\$	2,970,081
Liabilities:		
Current liabilities:		
Accounts payable	\$	638,607
Compensated absences, current portion		30,594
Lease liability, current portion Unearned revenue		88,870
oneamed revenue		437,032
Total current liabilities	\$	1,195,103
Noncurrent liabilities:		
Net group life insurance OPEB liability	\$	39,701
Lease liability, net of current portion  Compensated absences, net of current portion		221,977 7,649
	_	
Total noncurrent liabilities	\$	269,327
Total liabilities	\$	1,464,430
Deferred Inflows of Resources: Pension deferrals	\$	281,666
Group life insurance OPEB deferrals	,	22,031
Total deferred inflows of resources	 \$	303,697
Net Position:	٧	303,077
Net investment in capital assets	\$	(2,294)
Restricted - Net pension asset	*	580,565
Unrestricted		623,683
Total net position	\$	1,201,954
Total liabilities, deferred inflows of resources and net position	\$	2,970,081
	_	

Statement of Activities For the Year Ended June 30, 2022

				Prograr	_	Net (Expense)	
Functions/Programs		Expenses	Indirect Expense Allocation	Charges for Services	Operating Grants and Contributions		Revenue and Changes in Net Position Governmental Activities
Primary Government							
Governmental activities							
Passed-through to other agencies	\$	852,541 \$	- \$	- \$	852,541	\$	-
Programs administration:							
Office		2,048,668	(334,454)	-	-		(1,714,214)
Department of Transportation		576,942	120,136	-	697,078		-
Department of Housing and Urban Development		57,173	35,930	-	93,098		(5)
Department of Homeland Security		40,063	17,409	-	57,472		-
Environmental Protection Agency		35,397	23,321	-	58,718		-
Department of Housing and Community Development		420,328	46,351	-	466,679		-
US Department of Agriculture		129,246	8,710	-	137,956		-
Virginia Department of Rail and Public Transportation		111,341	52,731	-	164,072		-
Legislative Liaison	_	58,157	29,866		88,023		
Total governmental activities	\$_	4,329,856 \$	- \$	\$	2,615,637	\$_	(1,714,219)
	G	ieneral Rever Intergovernm	nues nental revenue	e not restrict	ed to		
		specific pro	grams			\$	296,609
		Other local t	axes - Cigaret	te tax			1,450,644
		Revenue from	n use of mone	ey .			27,974
		Total gene	ral revenues			\$_	1,775,227
		Change i	n net position			\$	61,008
		Net position,	beginning of	year		_	1,140,946
		Net position,	end of year			\$_	1,201,954



Balance Sheet Governmental Funds As of June 30, 2022

	_	General Fund		Department of Transportation	 HOME Department of Housing and Urban Development	 Other Governmental Funds		Total Governmental Funds
Assets: Cash and cash equivalents	\$	972,641	\$	-	\$ -	\$ -	\$	972,641
Receivables (net of allowance for uncollectibles):								
Accounts  Due from other governments:		287,336		-	-	-		287,336
Federal		-		53,999	129,452	106,824		290,275
State		-		65,802	358,445	6,132		430,379
Due from other funds		212,548		85,932	-	-		298,480
Prepaid items	_	21,216		-	 -	 -		21,216
Total assets	\$_	1,493,741	\$	205,733	\$ 487,897	\$ 112,956	\$	2,300,327
Liabilities:								
Accounts payable and accrued								
expenses	\$	336,879	\$	-	\$ 301,728	\$ -	\$	638,607
Due to other funds		-		-	185,524	112,956		298,480
Unearned revenue	_	230,654		205,733	 645	 -		437,032
Total liabilities	\$_	567,533	\$_	205,733	\$ 487,897	\$ 112,956	\$	1,374,119
Fund Balance:								
Nonspendable:								
Prepaid items	\$	21,216	\$	-	\$ -	\$ -	\$	21,216
Committed:								
Capital reserve		411,094		-	-	-		411,094
Unassigned	_	493,898		-	 -	 -	_	493,898
Total fund balance	\$_	926,208	\$	-	\$ -	\$ -	\$	926,208
Total liabilities and fund								
balance	\$	1,493,741	\$	205,733	\$ 487,897	\$ 112,956	\$	2,300,327

Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position As of June 30, 2022

As 01 Julie 30, 2022				
Total net position reported for governmental activities in the statement of net position are different because:				
Total fund balance for governmental funds (Exhibit 3)			\$	926,208
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. Those assets consist of:				
Depreciable capital assets, net of accumulated depreciation	\$_	308,553		
Total capital assets				308,553
The net pension asset is not an available resource and, therefore, is not reported in the funds.				580,565
Items related to measurement of the net pension asset and net GLI OPEB liability are considered deferred outflows or deferred inflows and will be amortized and recognized in pension and GLI expense over future years.				
Pension deferrals - Deferred outflows Group life insurance OPEB deferrals - Deferred outflows				57,387 21,729
Pension deferrals - Deferred inflows Group life insurance OPEB deferrals - Deferred inflows				(281,666) (22,031)
Long-term liabilities applicable to the Commission's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. Balances of long-term liabilities affecting net position are as follows:				
Net group life insurance OPEB liability Lease liability Compensated absences	\$	(39,701) (310,847) (38,243)		
Total long-term liabilities			•	(388,791)
Total net position of governmental activities (Exhibits 1 and 2)			\$	1,201,954

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2022

Revenues:           Federal Grants:         \$ 2 17,678 \$ 93,098           Commission         \$ 89,971 \$ 334,090 \$ 736,642           State Grants         89,971 \$ 334,090 \$ \$ 736,642           Other:         \$ 206,638 \$ 257,390 \$ \$ 7.00           Localities         206,638 \$ 257,390 \$ \$ 7.00           Other local taxes - Cigarette tax         1,450,644 \$ 7.00           Revenue from the use of money and property         \$ 1,775,222 \$ 809,158 \$ 829,745           Total revenues         \$ 1,775,222 \$ 809,158 \$ \$ 829,745           Expenditures:         \$ 1,778,421 \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$		_	General Fund		Department of Transportation		HOME Department of Housing and Urban Development
Commission         \$         .         \$         217,678         \$         93,098           Pass-Through         .         .         .         .         736,642           State Grants         89,971         334,090         .         .           Other         .         206,638         257,390         .         .           Other local taxes - Cigarette tax         1,450,644         .	Revenues:						
Pass-Through         -         736,642           State Grants         89,971         334,090         -           Other:         -         -         -           Localities         206,638         257,390         -           Other local taxes - Cigarette tax         1,450,644         -         -           Revenue from the use of money and property         27,969         -         5           Total revenues         \$ 1,775,222         \$ 809,158         \$ 829,745           Expenditures:         -         -         -         -         -           Current:         -	Federal Grants:						
State Grants         89,971         334,090         -           Other:         Localities         206,638         257,390         -           Other local taxes - Cigarette tax         1,450,644         -         -           Revenue from the use of money and property         27,969         -         5           Total revenues         \$ 1,775,222         \$ 809,158         \$ 829,745           Expenditures:         -         -         -         -           Current:         Administrative         \$ 1,718,421         \$ -         \$ -           Department of Transportation         -         645,086         -           Department of Housing and Urban Development         -         -         829,745           Department of Homeland Security         -         -         -         829,745           Department of Housing and Community Development         -         -         -         -           US Department of Agriculture         -         -         -         -           US Department of Rail and Public Transportation         -         164,072         -           Legislative Liason         -         -         -         -           Total expenditures         \$ 1,718,421         \$ 809,158		\$	-	\$	217,678	\$	
Other:         Localities         206,638         257,390         -           Other local taxes - Cigarette tax         1,450,644         -         -           Revenue from the use of money and property         27,969         -         5           Total revenues         \$ 1,775,222         \$ 809,158         \$ 829,745           Expenditures:         S         1,718,421         \$ -         \$ -           Current:         Administrative         \$ 1,718,421         \$ -         \$ -           Administrative         \$ 1,718,421         \$ -         \$ -           Department of Transportation         -         645,086         -           Department of Housing and Urban Development         -         -         829,745           Department of Homeland Security         -         -         -         829,745           Environmental Protection Agency         -			-		-		736,642
Localities 206,638 257,390 - Other local taxes - Cigarette tax 1,450,644 - Revenue from the use of money and property 27,969 - 5  Total revenues \$ 1,775,222 \$ 809,158 \$ 829,745   Expenditures:  Current:  Administrative \$ 1,718,421 \$ - \$ - Department of Transportation - 645,086 Department of Housing and Urban Development - 645,086 Department of Homeland Security - 645,086 Environmental Protection Agency - 645,086 US Department of Housing and Community Development US Department of Agriculture - 645,086 Usignia Department of Rail and Public Transportation Legislative Liason - 164,072  Excess (deficiency) of revenues over (under) expenditures \$ 1,718,421 \$ 809,158 \$ 829,745  Excess (deficiency) of revenues over (under) expenditures \$ 56,801 \$ - \$ -  Net changes in fund balance \$ 56,801 \$ - \$ - \$ -			89,971		334,090		-
Other local taxes - Cigarette tax Revenue from the use of money and property  Revenue from the use of money and property  Total revenues  \$ 1,775,222 \$ 809,158 \$ 829,745   Expenditures:  Current:  Administrative  Department of Transportation  Department of Housing and Urban Development  Department of Homeland Security  Environmental Protection Agency  Department of Housing and Community Development  US Department of Agriculture  Virginia Department of Rail and Public Transportation  Legislative Liason  Total expenditures  Excess (deficiency) of revenues over  (under) expenditures  Fund balance at beginning of year							
Revenue from the use of money and property  Total revenues  \$ 1,775,222 \$ 809,158 \$ 829,745  Expenditures:  Current:  Administrative  Department of Transportation Department of Housing and Urban Development Department of Homeland Security Department of Housing and Community Development US Department of Agriculture Virginia Department of Rail and Public Transportation Legislative Liason  Total expenditures  Excess (deficiency) of revenues over (under) expenditures  Fund balance at beginning of year					257,390		-
Total revenues \$ 1,775,222 \$ 809,158 \$ 829,745  Expenditures:  Current:  Administrative \$ 1,718,421 \$ . \$ . \$ .  Department of Transportation	<u> </u>				-		-
Expenditures: Current: Administrative \$ 1,718,421 \$ . \$ . \$ .  Department of Transportation - 645,086 - 5  Department of Housing and Urban Development - 645,086 - 6  Department of Homeland Security - 6	Revenue from the use of money and property	_	27,969		-		5
Current:  Administrative \$ 1,718,421 \$ - \$ -  Department of Transportation - 645,086 -  Department of Housing and Urban Development 829,745  Department of Homeland Security 829,745  Department of Homeland Security 829,745  Environmental Protection Agency	Total revenues	\$_	1,775,222	\$	809,158	\$	829,745
Administrative \$ 1,718,421 \$ - \$ - \$ - Department of Transportation 645,086 Department of Housing and Urban Development 645,086 829,745 Department of Homeland Security 829,745 Department of Homeland Security	Expenditures:						
Department of Transportation - 645,086 - Department of Housing and Urban Development - 829,745 Department of Homeland Security Environmental Protection Agency Department of Housing and Community Development US Department of Agriculture Virginia Department of Rail and Public Transportation Legislative Liason - 164,072  Total expenditures \$ 1,718,421 \$ 809,158 \$ 829,745  Excess (deficiency) of revenues over (under) expenditures \$ 56,801 \$ - \$ -  Net changes in fund balance \$ 56,801 \$ - \$ -  Fund balance at beginning of year							
Department of Housing and Urban Development  Department of Homeland Security  Environmental Protection Agency  Department of Housing and Community Development  US Department of Agriculture  Virginia Department of Rail and Public Transportation  Legislative Liason  Total expenditures  \$ 1,718,421 \$ 809,158 \$ 829,745  Excess (deficiency) of revenues over  (under) expenditures  \$ 56,801 \$ - \$  Net changes in fund balance  \$ 869,407		\$	1,718,421	\$	-	\$	-
Department of Homeland Security Environmental Protection Agency Department of Housing and Community Development US Department of Agriculture Virginia Department of Rail and Public Transportation Legislative Liason Total expenditures \$ 1,718,421 \$ 809,158 \$ 829,745  Excess (deficiency) of revenues over (under) expenditures \$ 56,801 \$ - \$  Net changes in fund balance \$ 56,801 \$ - \$  Fund balance at beginning of year			-		645,086		-
Environmental Protection Agency Department of Housing and Community Development US Department of Agriculture Virginia Department of Rail and Public Transportation Legislative Liason Total expenditures \$ 1,718,421 \$ 809,158 \$ 829,745  Excess (deficiency) of revenues over (under) expenditures \$ 56,801 \$ - \$  Net changes in fund balance \$ 56,801 \$ - \$  Fund balance at beginning of year			-		-		829,745
Department of Housing and Community Development US Department of Agriculture Virginia Department of Rail and Public Transportation Legislative Liason Total expenditures \$ 1,718,421 \$ 809,158 \$ 829,745  Excess (deficiency) of revenues over (under) expenditures \$ 56,801 \$ - \$  Net changes in fund balance \$ 56,801 \$ - \$  Fund balance at beginning of year			-		-		-
US Department of Agriculture Virginia Department of Rail and Public Transportation Legislative Liason  Total expenditures  Excess (deficiency) of revenues over (under) expenditures  Net changes in fund balance  Fund balance at beginning of year  Virginia Department of Agriculture  164,072   164,072   5  809,158  \$ 829,745   \$ 56,801  \$ - \$ -  Fund balance at beginning of year							-
Virginia Department of Rail and Public Transportation Legislative Liason  Total expenditures  Excess (deficiency) of revenues over (under) expenditures  S  S  S  S  S  S  S  S  S  S  S  S  S			_		_		_
Legislative Liason Total expenditures \$ 1,718,421 \$ 809,158 \$ 829,745    Excess (deficiency) of revenues over (under) expenditures \$ 56,801 \$ - \$ - \$ -    Net changes in fund balance \$ 56,801 \$ - \$ -    Fund balance at beginning of year 869,407	•		_		164.072		-
Excess (deficiency) of revenues over (under) expenditures \$ 56,801 \$ - \$ -  Net changes in fund balance \$ 56,801 \$ - \$ -  Fund balance at beginning of year 869,407	•		-		-		-
(under) expenditures       \$ 56,801 \$ - \$ -         Net changes in fund balance       \$ 56,801 \$ - \$ -         Fund balance at beginning of year       869,407	Total expenditures	\$	1,718,421	\$	809,158	\$	829,745
(under) expenditures       \$ 56,801 \$ - \$ -         Net changes in fund balance       \$ 56,801 \$ - \$ -         Fund balance at beginning of year       869,407	Excess (deficiency) of revenues over			-			
Fund balance at beginning of year 869,407	· · · · · · · · · · · · · · · · · · ·	\$_	56,801	\$	-	\$	
	Net changes in fund balance	\$	56,801	\$	-	\$	-
Fund balance at end of year \$ 926,208 \$ - \$ -	Fund balance at beginning of year		869,407	_	-	_	
	Fund balance at end of year	\$	926,208	\$	-	\$	-

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2022

Revenues:           Federal Grants:         \$ 156,322 \$ 467,098           Commission         \$ 156,322 \$ 467,098           Pass-Through         115,899 \$ 852,541           State Grants         438,630 \$ 862,691           Other:         ************************************			Other Governmental Funds		Total Governmental Funds
Commission         \$ 156,322         \$ 467,098           Pass-Through         115,899         852,541           State Grants         438,630         862,691           Other:         149,989         614,017           Cornect Local taxes - Cigarette tax         -         1,450,644           Revenue from the use of money and property         -         27,974           Total revenues         \$ 860,840         \$ 4,274,965           Expenditures:         S         -         \$ 1,718,421           Department         51,992         697,078           Department of Housing and Urban Development         -         829,745           Department of Homeland Security         57,472         57,472           Environmental Protection Agency         58,718         58,718           Department of Housing and Community Development         466,679         466,679           US Department of Agriculture         137,956         137,956           Virginia Department of Rail and Public Transportation         -         164,072           Legislative Liason         88,023         88,023           Total expenditures         \$ 860,840         4,218,164           Excess (deficiency) of revenues over (under) expenditures         \$ 56,801	Revenues:				
Pass-Through         115,899         852,541           State Grants         438,630         862,691           Other:         149,989         614,017           Localities         149,989         614,017           Other local taxes - Cigarette tax         - 1,450,644           Revenue from the use of money and property         - 27,974           Total revenues         \$ 860,840         \$ 4,274,965           Expenditures:         S         - \$ 1,718,421           Current:         Administrative         \$ - \$ 1,718,421           Department of Transportation         51,992         697,078           Department of Housing and Urban Development         - 829,745           Department of Homeland Security         57,472         57,472           Environmental Protection Agency         58,718         58,718           Department of Housing and Community Development         466,679         466,679           US Department of Agriculture         137,956         137,956           Virginia Department of Rail and Public Transportation         - 164,072           Legislative Liason         88,023         88,023           Total expenditures         \$ 860,840         4,218,164           Excess (deficiency) of revenues over (under) expenditures         \$ - \$ 56	Federal Grants:				
State Grants       438,630       862,691         Other:       149,989       614,017         Other local taxes - Cigarette tax       -       1,450,644         Revenue from the use of money and property       -       27,974         Total revenues       \$ 860,840       \$ 4,274,965         Expenditures:       S       -       \$ 1,718,421         Department of Transportation       51,992       697,078         Department of Housing and Urban Development       -       829,745         Department of Homeland Security       57,472       57,472         Environmental Protection Agency       58,718       58,718         Department of Housing and Community Development       466,679       466,679         US Department of Agriculture       137,956       137,956         Virginia Department of Rail and Public Transportation       -       164,072         Legislative Liason       88,023       88,023         Total expenditures       \$ 860,840       4,218,164         Excess (deficiency) of revenues over       (under) expenditures       \$ -       \$ 56,801         Net changes in fund balance       \$ 56,801		\$		\$	
Other: Localities 149,989 614,017 Other local taxes - Cigarette tax 1,450,644 Revenue from the use of money and property - 27,974  Total revenues \$860,840 \$4,274,965  Expenditures: Current: Administrative \$\$\$-\$\$1,718,421 Department of Transportation 51,992 697,078 Department of Housing and Urban Development 57,472 57,472 Environmental Protection Agency 58,718 58,718 Department of Housing and Community Development 466,679 466,679 US Department of Agriculture 137,956 Virginia Department of Rail and Public Transportation 288,023 88,023  Total expenditures \$860,840 \$4,218,164  Excess (deficiency) of revenues over (under) expenditures \$\$\$5,801  Net changes in fund balance \$\$\$5,801	<u> </u>				,
Localities149,989614,017Other local taxes - Cigarette tax-1,450,644Revenue from the use of money and property-27,974Total revenues\$ 860,840\$ 4,274,965Expenditures:Current:Administrative\$ -\$ 1,718,421Department of Transportation51,992697,078Department of Housing and Urban Development-829,745Department of Homeland Security57,47257,472Environmental Protection Agency58,71858,718Department of Housing and Community Development466,679466,679US Department of Agriculture137,956137,956Virginia Department of Rail and Public Transportation-164,072Legislative Liason88,02388,023Total expenditures\$ 860,840\$ 4,218,164Excess (deficiency) of revenues over (under) expenditures\$ -\$ 56,801Net changes in fund balance\$ -\$ 56,801Fund balance at beginning of year-869,407			438,630		862,691
Other local taxes - Cigarette tax Revenue from the use of money and property  Total revenues \$ 860,840 \$ 4,274,965  Expenditures:  Current:  Administrative Administrative Department of Transportation Department of Housing and Urban Development Department of Homeland Security Environmental Protection Agency Department of Housing and Community Development US Department of Agriculture US Department of Rail and Public Transportation Total expenditures  Total expenditures  S 860,840 \$ 4,218,164  Excess (deficiency) of revenues over (under) expenditures  Fund balance at beginning of year			4.40.000		(44.047
Revenue from the use of money and property  Total revenues  \$ 860,840 \$ 4,274,965  Expenditures:  Current:  Administrative  Administrative  Department of Transportation  Department of Housing and Urban Development  Department of Homeland Security  Environmental Protection Agency  US Department of Agriculture  Virginia Department of Rail and Public Transportation  Excess (deficiency) of revenues over  (under) expenditures  Fund balance at beginning of year			149,969		
Total revenues \$ 860,840 \$ 4,274,965  Expenditures:  Current:  Administrative \$ - \$ 1,718,421  Department of Transportation 51,992 697,078  Department of Housing and Urban Development - 829,745  Department of Homeland Security 57,472 57,472  Environmental Protection Agency 58,718 58,718  Department of Housing and Community Development 466,679 466,679  US Department of Agriculture 137,956 137,956  Virginia Department of Rail and Public Transportation Legislative Liason 88,023 88,023  Total expenditures \$ 860,840 \$ 4,218,164  Excess (deficiency) of revenues over (under) expenditures \$ - \$ 56,801  Net changes in fund balance \$ - \$ 56,801  Fund balance at beginning of year - 869,407	•				
Expenditures:  Current:  Administrative \$ . \$ . \$ 1,718,421 Department of Transportation \$ 51,992 697,078 Department of Housing and Urban Development . 829,745 Department of Homeland Security 57,472 57,472 Environmental Protection Agency 58,718 58,718 Department of Housing and Community Development 466,679 466,679 US Department of Agriculture 137,956 137,956 Virginia Department of Rail and Public Transportation . 164,072 Legislative Liason 88,023 88,023  Total expenditures \$ 860,840 \$ 4,218,164  Excess (deficiency) of revenues over (under) expenditures \$ . \$ 56,801  Net changes in fund balance \$ . \$ 56,801  Fund balance at beginning of year . 869,407					
Current:  Administrative \$ . \$ . \$ 1,718,421 Department of Transportation 51,992 697,078 Department of Housing and Urban Development - 829,745 Department of Homeland Security 57,472 57,472 Environmental Protection Agency 58,718 58,718 Department of Housing and Community Development 466,679 466,679 US Department of Agriculture 137,956 137,956 Virginia Department of Rail and Public Transportation - 164,072 Legislative Liason 88,023 88,023  Total expenditures \$ 860,840 \$ 4,218,164  Excess (deficiency) of revenues over (under) expenditures \$ . \$ 56,801  Net changes in fund balance \$ . \$ 56,801  Fund balance at beginning of year - 869,407	Total revenues	\$	860,840	\$	4,274,965
Administrative \$ . \$ . \$ 1,718,421 Department of Transportation 51,992 697,078 Department of Housing and Urban Development - 829,745 Department of Homeland Security 57,472 57,472 Environmental Protection Agency 58,718 58,718 Department of Housing and Community Development 466,679 466,679 US Department of Agriculture 137,956 Virginia Department of Rail and Public Transportation - 164,072 Legislative Liason 88,023 88,023  Total expenditures \$ 860,840 \$ 4,218,164  Excess (deficiency) of revenues over (under) expenditures \$ . \$ . \$ 56,801  Net changes in fund balance \$ . \$ . \$ . \$ . \$ . \$ . \$ . \$ . \$ . \$	·				
Department of Transportation Department of Housing and Urban Development Department of Homeland Security Department of Homeland Security Environmental Protection Agency Department of Housing and Community Development Department of Housing and Community Development US Department of Agriculture US Department of Rail and Public Transportation Legislative Liason Total expenditures  \$80,840 \$4,218,164  Excess (deficiency) of revenues over (under) expenditures  \$56,801  Net changes in fund balance  \$697,078  829,745  57,472  57,472  57,472  57,472  58,718  58,718  666,679  137,956  137,956  137,956  137,956  164,072  88,023  88,023  88,023  88,023  Fund balance \$50,801		Ś	-	Ś	1,718,421
Department of Housing and Urban Development Department of Homeland Security Department of Homeland Security Environmental Protection Agency Department of Housing and Community Development Department of Housing and Community Development US Department of Agriculture US Department of Rail and Public Transportation Legislative Liason Received:  Total expenditures  \$80,840 \$4,218,164  Excess (deficiency) of revenues over (under) expenditures  \$56,801  Net changes in fund balance  \$69,407	Department of Transportation		51,992	•	
Environmental Protection Agency 58,718 58,718 Department of Housing and Community Development 466,679 466,679 US Department of Agriculture 137,956 Virginia Department of Rail and Public Transportation - 164,072 Legislative Liason 88,023 88,023  Total expenditures \$ 860,840 \$ 4,218,164  Excess (deficiency) of revenues over (under) expenditures \$ - \$ 56,801  Net changes in fund balance \$ - \$ 56,801  Fund balance at beginning of year - 869,407			-		
Department of Housing and Community Development US Department of Agriculture 137,956 Virginia Department of Rail and Public Transportation Legislative Liason 88,023  Total expenditures \$\$860,840 \$\$4,218,164  Excess (deficiency) of revenues over (under) expenditures \$\$\$, - \$\$56,801  Net changes in fund balance \$\$\$56,801  Fund balance at beginning of year			57,472		
US Department of Agriculture Virginia Department of Rail and Public Transportation Legislative Liason  Total expenditures  Excess (deficiency) of revenues over (under) expenditures  Net changes in fund balance  Fund balance at beginning of year  137,956 137,956 164,072	Environmental Protection Agency		58,718		58,718
Virginia Department of Rail and Public Transportation Legislative Liason  Total expenditures  Excess (deficiency) of revenues over (under) expenditures  Net changes in fund balance  Fund balance at beginning of year  - 164,072  88,023  88,023  88,023  4,218,164  - \$ 56,801  56,801	Department of Housing and Community Development		466,679		
Legislative Liason88,02388,023Total expenditures\$ 860,840\$ 4,218,164Excess (deficiency) of revenues over (under) expenditures\$ - \$ 56,801Net changes in fund balance\$ - \$ 56,801Fund balance at beginning of year- 869,407	, ,		137,956		
Total expenditures \$ 860,840 \$ 4,218,164  Excess (deficiency) of revenues over (under) expenditures \$ - \$ 56,801  Net changes in fund balance \$ - \$ 56,801  Fund balance at beginning of year - 869,407			-		
Excess (deficiency) of revenues over (under) expenditures \$ - \$ 56,801  Net changes in fund balance \$ - \$ 56,801  Fund balance at beginning of year - 869,407	Legislative Liason		88,023		88,023
(under) expenditures\$-\$56,801Net changes in fund balance\$-\$56,801Fund balance at beginning of year-869,407	Total expenditures	\$	860,840	\$	4,218,164
Net changes in fund balance \$ - \$ 56,801  Fund balance at beginning of year - 869,407	Excess (deficiency) of revenues over				
Fund balance at beginning of year 869,407	(under) expenditures	\$	-	\$	56,801
	Net changes in fund balance	\$	-	\$	56,801
Fund balance at end of year \$ - \$ 926,208	Fund balance at beginning of year		-		869,407
	Fund balance at end of year	\$	-	\$	926,208

Exhibit 6

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities
For the Year Ended June 30, 2022

Net change in fund balance - total governmental funds (Exhibit 5)	\$ 56,801
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period. Depreciation expense	(101,192)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. Details of this adjustment consist of the change in deferred inflows of resources related to the measurement of the net pension asset and net group life insurance OPEB liability.	
Change in deferred inflows of resources related to measurement of net pension asset	(262,258)
Change in deferred inflows of resources related to measurement of net group life insurance OPEB liability	(12,225)
The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Details of this adjustment are as follows:  Principal retired on lease liability	81,649
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds. The following is a summary of items supporting this adjustment:	
Change in net pension asset	289,819
Change in net group life insurance OPEB liability	4,523
Change in deferred outflows of resources related to measurement of net pension asset	(7,850)
Change in deferred outflows of resources related to measurement of net group life insurance OPEB liability	7,777
Change in compensated absences	3,964
Change in net position of governmental activities (Exhibit 2)	\$ 61,008

#### NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022

#### NOTE 1-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Thomas Jefferson Planning District Commission (Commission) conform to generally accepted accounting principles (GAAP) applicable to governmental units promulgated by the Governmental Accounting Standards Board (GASB). The following is a summary of the more significant polices:

#### A. Financial Reporting Entity

As required by generally accepted accounting principles, these financial statements present the Commission and its component units. There are no such component units that are required to be included in the Commission's financial statements.

The Commission has been organized by the governing authorities of the Counties of Albemarle, Fluvanna, Greene, Louisa, and Nelson and the City of Charlottesville pursuant to the Regional Cooperation Act for the purpose of promoting the orderly and efficient development of the physical, social, and economic elements of Planning District Number Ten by planning, encouraging, and assisting governmental subdivisions to plan for the future.

#### B. Basic Financial Statements - Government-wide Statements

The Commission's basic financial statements include both government-wide (reporting the Commission as a whole) and fund financial statements (reporting the Commission's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type. The Commission's general administrative services are classified as governmental activities. The Commission has no business-type activities at this time.

In the government-wide statement of net position, both the governmental and business-type activities columns (if any) are presented on a consolidated basis by column and are reported on a full accrual economic resource basis which recognizes all long-term assets and receivables as well as long-term debt and obligations. The Commission's net position is reported in three parts - net investment in capital assets, restricted net position, and unrestricted net position.

The government-wide statement of activities reports both the gross and net cost of each of the Commission's functions. The functions are also supported by general government revenues. The statement of activities reduces gross expenses (including depreciation) by related program revenues and operating and capital grants. Program revenues must be directly associated with the function. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital-specific grants.

The net costs (by function) are normally covered by general revenue (intergovernmental revenues, interest income, etc.).

The Commission allocates indirect costs using a specific percentage of use method.

This government-wide focus is on the sustainability of the Commission as an entity and the change in the Commission's net position resulting from the current year's activities.

NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022 (Continued)

#### NOTE 1-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

#### C. Basic Financial Statements - Fund Financial Statements

The financial transactions of the Commission are reported in individual funds in the fund statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, fund balance, revenues, and expenses. The various funds are reported by generic classification within the financial statements.

The following fund types are used by the Commission:

#### Governmental Funds:

The focus of the governmental funds measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the Commission:

- 1. General Fund is the general operating fund of the Commission. It is used to account for and report all financial resources except those required to be accounted for in another fund.
- 2. *Special revenue funds* are used to account for and report the proceeds of specific revenue sources that are legally restricted to expenses for specified purposes.

#### Major and Nonmajor Funds:

All funds are classified as either major or nonmajor. The following criteria are used when determining the fund types:

- 1. The General Fund is always classified as major.
- 2. All other major funds have assets, liabilities, revenues, or expenditures that are at least 10% of the corresponding element total (i.e., assets, liabilities, etc.) for all funds of that category or type (i.e., total governmental or enterprise funds). In addition, the same element that met the 10% criterion is at least 5% of the corresponding element total for all governmental and enterprise funds combined.

The Commission's funds are classified as follows:

Fund	Brief Description			
<i>Major:</i> General	See above for description.			
Special Revenue Funds:				
Department of Transportation	Accounts for and reports revenues and expenses restricted for the purposes of various projects funded by the Department of Transportation.			
HOME Department of Housing and Urban Development	Accounts for and reports revenues and expenses restricted for the purpose of HOME program.			

NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022 (Continued)

#### NOTE 1-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

#### C. <u>Basic Financial Statements - Fund Financial Statements: (Continued)</u>

Major and Nonmajor Funds: (Continued)

Fund	Brief Description			
Major:				
CARES ACT	Accounts for and reports revenues and expenses restricted for the CARES ACT Funding.			
Nonmajor-Other Governmental Funds:				
Special Revenue Funds:				
Virginia Department of Rail and Public Transportation	Accounts for and reports revenues and expenses restricted for the purpose of various projects funded by the Virginia Department of Rail and Public Transportation.			
Department of Homeland Security	Accounts for and reports revenues and expenses restricted for the purpose of various projects funded by the Department of Homeland Security.			
Environmental Protection Agency	Accounts for and reports revenues and expenses restricted for the purpose of various projects funded by the Environmental Protection Agency.			
Virginia Housing Development Authority	Accounts for and reports revenues and expenses restricted for the purpose of various projects funded by the Virginia Housing Development Authority.			
Virginia Department of Agriculture	re Accounts for and reports revenues and expenses restricted for the purpose of various projects funded by the Virginia Department of Agriculture.			
Legislative Liaison	Accounts for and reports revenues and expenses for the Legislative Liaison Program.			

#### D. Basis of Accounting

Basis of accounting refers to the point at which revenues or expenses are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made regardless of the measurement focus applied.

1. Accrual - Governmental activities in the government-wide financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022 (Continued)

#### NOTE 1-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

#### D. Basis of Accounting: (Continued)

2. Modified Accrual - The governmental funds financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e. both measurable and available. "Available" means collectible within the current period or within 60 days after the year end. Expenses are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that debt service expenditures as well as expenditures related to compensated absences, and claims and judgments are recognized when due.

#### E. Budgets and Budgetary Accounting

The following procedures are used by the Commission in establishing the budgetary data reflected in the required supplementary information:

- 1. Prior to due dates for budget submissions to localities, the Executive Director submits to the Commission a proposed budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing them.
- 2. After the budget is approved by the Commission, it is presented to the local governing bodies within its jurisdiction for approval of appropriations to the Commission.
- 3. The budget amounts depend on the staff securing grants and contracts throughout the year; therefore, appropriate budget revisions are proposed and approved by the Commission during the year. The Commission adopts a working budget for the fiscal year beginning July 1 at their May meeting, per the Bylaws. The Commission adopts the final budget for use in financial reporting at the March meeting.
- 4. The approved budget is utilized as a management control device.
- 5. All budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).
- 6. All budgetary data presented in the accompanying financial statements represents both the original and revised budgets as of June 30.

#### F. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### G. Cash and Cash Equivalents

The Commission's cash and cash equivalents are considered to be cash on hand, demand deposits, and all highly-liquid debt instruments purchased with a maturity of three months or less to be cash equivalents.

NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022 (Continued)

#### NOTE 1-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

#### G. Cash and Cash Equivalents: (Continued)

State statutes authorize the Commission to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements, and the Local Government Investment Pool.

Money market investments, participating interest-earning investment contracts (repurchase agreements) that have a remaining maturity at time of purchase of one year or less, nonparticipating interest-earning investment contracts (nonnegotiable certificates of deposit (CDs)) and external investment pools are measured at amortized cost. All other investments are reported at fair value.

#### H. Receivables and Payables

Outstanding balances between funds at the end of the fiscal year are reported as due to/from other funds. No allowance for uncollectibles is included in the receivables, due to the limited exposure related to the contractual nature of governmental receivables.

#### I. Prepaid Items

Certain payments to vendors represent costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

#### J. Net Position

The difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

- Net investment in capital assets consists of capital assets, net of accumulated depreciation/ amortization and reduced by outstanding balances of bonds, notes, and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position.
- Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of
  resources related to those assets. Assets are reported as restricted when constraints are placed on
  asset use either by external parties or by law through constitutional provision or enabling legislation.
- Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

The current year report includes a change in calculations related to restricted cash and restricted net position. The prior year restricted amounts have been updated to reflect current year calculations.

NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022 (Continued)

#### NOTE 1-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

#### K. Net Position Flow Assumption

Sometimes the Commission funds outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Commission's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

#### L. Capital Assets

Property and equipment are recorded at the original cost. Depreciation is computed by the straight-line method over the estimated useful lives of the assets as follows:

Office furniture and equipment 3 - 10 years
Vehicle 5 years
Website 3 years
Leasehold improvements Remaining life of lease
Leased buildings 3 - 5 years

#### M. Unearned Revenue

The Commission reports unearned revenue on its statement of net position. Unearned revenues arise when a potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Unearned revenues also arise when resources are received by the Commission before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the Commission has a legal claim to the resources, the liability for unearned revenue is removed from the balance sheet and revenue is recognized.

#### N. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position includes a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Commission has one item that qualifies for reporting in this category. It is comprised of certain items related to pension and OPEB. For more detailed information on these items, reference the related notes.

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Commission has one type of item that qualifies for reporting in this category. Certain items related to pension and OPEB are reported as deferred inflows of resources. For more detailed information on these items, reference the related notes.

NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022 (Continued)

#### NOTE 1-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

#### O. Pensions

For purposes of measuring the net pension asset, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Commission's Retirement Plan and the additions to/deductions from the Commission's Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### P. OPEB

#### **Group Life Insurance**

For purposes of measuring the net GLI Plan OPEB liability, deferred outflows of resources and deferred inflows of resources related to the GLI OPEB, and GLI OPEB expense, information about the fiduciary net position of the VRS GLI Plan OPEB and the additions to/deductions from the VRS GLI OPEB's net fiduciary position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Q. Fund Balance

The Commission reports fund balance in the required classifications. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balance amounts that are either not in spendable form (such as inventory and prepaids) or are legally or contractually required to be maintained intact (corpus of a permanent fund);
- Restricted fund balance amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation;
- Committed fund balance amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level action to remove or change the constraint;
- Assigned fund balance amounts a government intends to use for a specific purpose; intent can be
  expressed by the governing body or by an official or body to which the governing body delegates the
  authority;
- Unassigned fund balance amounts that are available for any purpose; positive amounts are only reported in the general fund.

NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022 (Continued)

#### NOTE 1-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

#### R. <u>Legislative Liaison</u>

The Liaison reports regularly to the local governments during the General Assembly session and when studies are undertaken by the General Assembly and are pertinent to local government interests. The Liaison prepares a Legislative Program in consultation with the localities who subsequently adopt the Program.

#### S. Leases

The Commission leases various buildings requiring recognition. A lease is a contract that conveys control of the right to use another entity's nonfinancial asset. Lease recognition does not apply to short-term leases, contracts that transfer ownership, leases of assets that are investments, or certain regulated leases.

#### Lessee

The Commission recognizes a lease liability and intangible right-to-use lease asset (lease asset) with an initial value of \$5,000, individually or in the aggregate. At the commencement of the lease, the lease liability is measured at the present value of payments expected to be made during the lease term (less any lease incentives). The lease liability is reduced by the principal portion of payments made. The lease asset is measured at the initial amount of the lease liability, plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs. The lease asset is amortized over the shorter of the lease term or the useful life of the underlying asset.

#### Key Estimates and Judgments

Lease accounting includes estimates and judgments for determining the (1) rate used to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The Commission uses the interest rate stated in lease contracts. When the interest rate is not provided or the implicit rate cannot be readily determined, the Board uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease and certain periods covered by
  options to extend to reflect how long the lease is expected to be in effect, with terms and conditions
  varying by the type of underlying asset.
- Fixed and certain variable payments as well as lease incentives and certain other payments are included in the measurement of the lease liability.

The Commission monitors changes in circumstances that would require a remeasurement or modification of its leases. The Commission will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022 (Continued)

#### NOTE 2-DEPOSITS AND INVESTMENTS:

#### **Deposits**

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act") Section 2.2-4400 et. seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial Institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized. No deposits exceed FDIC insurance limits.

#### Investments

Statutes authorize local governments and other public bodies to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper that has received at least two of the following ratings: P-1 by Moody's Investors Service, Inc.; A-1 by Standard & Poor's; or F1 by Fitch Ratings, Inc. (Section 2.2-4502), banker's acceptances, repurchase agreements, and the State Treasurer's Local Government Investment Pool (LGIP).

The Commission does not have a policy related to credit risk of debt securities.

The Commission's rated debt investments as of June 30, 2022 were rated by Standard & Poor's and the ratings are presented below using Standard & Poor's rating scale.

#### Rated Debt Investments' Values

		Fair Qual	ty Ratings
Rated Debt Investments		AAAm	AAf
Virginia Investment Pool	\$_	936,994	\$
Total	\$_	936,994	\$
Investment maturities in years:			
Investment Type		Fair Value	Less Than 1 Year
Virginia Investment Pool	\$_	936,994	\$ 936,994
Total	\$	936,994	\$ 936,994

Redemption Restrictions: Commission is limited to two withdrawals per month.

<u>Fair Value Measurements</u>: Fair value of the Virginia Investment Pool is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The Commission has measured fair value of the above investments at the net asset value (NAV).

NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022 (Continued)

#### NOTE 3-ACCOUNTS RECEIVABLE AND DUE FROM OTHER GOVERNMENTS:

Accounts and due from other governments are as follows:

Federal Government:	
Department of Transportation	\$ 53,915
Department of Housing and Urban Development	129,535
Department of Homeland Security	24,071
Department of Housing and Community Development	54,859
Environmental Protection Agency	 27,895
Total Federal Government	\$ 290,275
State:	
Department of Transportation	\$ 35,606
Department of Homeland Security	6,132
Virginia Housing Development Authority	327,659
Department of Housing and Community Development	30,756
Department of Rail and Public Transportation	 30,226
Total State	\$ 430,379
Accounts Receivable:	
Stanardsville TAP	\$ 685
VAPDC-ED	13,515
Cigarette tax	250,769
Other	 22,367
Total Accounts Receivable	\$ 287,336

#### NOTE 4-INTERFUND OBLIGATIONS:

Interfund obligations arise due to timing differences between the receipt of restricted funds and their use.

	Interfund Receivable			Interfund Payable		
General Fund	\$	212,548	\$	-		
Department of Transportation		85,932		-		
HOME Department of Housing and Urban Development		-		185,524		
Nonmajor Governmental Funds	_	-	_	112,956		
Total	\$_	298,480	\$_	298,480		

## NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022 (Continued)

#### **NOTE 5-CAPITAL ASSETS:**

Capital asset activity for the year ended June 30, 2022 was as follows:

Governmental Activities:		Balance y 1, 2021*		Additions	Deletions	<u> </u>	Balance June 30, 2022
Capital assets, being depreciated: Office furniture and equipment Vehicle Website Leased building Leasehold improvements	\$	74,555 31,734 19,978 392,496 11,993	\$	- - - -	\$ - 31,734 - - -	\$	74,555 - 19,978 392,496 11,993
Total capital assets being depreciated	\$	530,756	\$_		\$ 31,734	\$	499,022
Less accumulated depreciation for: Office furniture and equipment Vehicle Website Leased building Leasehold improvements Total accumulated depreciation Total capital assets being depreciated, net	\$ \$\$	67,598 31,734 9,686 - 11,993 121,011 409,745	\$_	4,791 - 4,049 92,352 - 101,192 (101,192)	31,734 - - - \$31,734	\$ \$ \$	72,389 - 13,735 92,352 11,993 190,469 308,553
Governmental activities capital assets, net	\$	409,745	\$_	(101,192)	\$ <u> </u>	\$_	308,553

<sup>\*</sup>Beginning balances were adjusted for the implementation of GASB 87.

Depreciation expense was charged to functions/programs as follows:

Governmental activities:	
Office administration	\$ 101,192
Total governmental activities	\$ 101,192

NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022 (Continued)

#### NOTE 6-COMPENSATED ABSENCES:

The Commission employees earn sick leave at the rate of ten hours per month and may accumulate a maximum of 480 hours (60 days). No benefits or pay are received for unused sick leave upon termination. The amount of annual leave earned by an employee each month, with the exception of the Executive Director, depends upon the number of years the permanent full-time and part-time staff were employed by the Commission, as noted below. The Executive Director's leave is set by the Commission as part of the employment contract.

Years of Services	Days Per Month	Days of Annual Leave Per Year
0-5	1	12
6-10	1 1/4	15
Over 10	1 1/2	18

An employee may accumulate a maximum of 30 days of annual leave. At the time of separation of employment, the employee will be compensated for the accumulated leave balance. Accrued annual leave was \$38,243 as of June 30, 2022. The following is a summary of changes in accrued annual leave for the year ended June 30, 2022:

	Balance				Balance
_	July 1, 2021	 Additions	_	Deletions	 June 30, 2022
\$	42,207	\$ -	\$_	3,964	\$ 38,243

#### NOTE 7-OFFICE LEASE:

At the commencement of a lease, the Commission initially measures the lease liability at the present value of payments expected to be made during the lease term. The Commission recognizes a lease liability and an intangible right-to-use lease asset (leased asset) in the financial statements. On October 1, 2020, the Commission entered into a noncancellable five-year lease agreement for office space. The lease agreement requires 60 monthly payments that increase each year with a discount rate of 4.00%.

# NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022 (Continued)

## NOTE 7-OFFICE LEASE: (CONTINUED)

The lease liability activity for the year ended June 30, 2022 was as follows:

	_	Balance July 1, 2021, as restated	Issuance/ Increases	Retirement/ Decreases	Balance June 30, 2022	Amounts Due Within One Year
Governmental Activities:						
Lease Liability	\$_	392,496	S	81,649	310,847	88,870
Total Governmental Activities	\$_	392,496	S	81,649	310,847	88,870

The future principal and interest payments as of June 30, 2022 were as follows:

Year		Lease				
Ending		Liabil	ity			
June 30,		Principal	Interest			
2023	\$	88,870 \$	10,805			
2024		95,164	7,172			
2025		101,800	3,269			
2026		25,013	175			
Total	\$_	310,847 \$	21,421			

#### NOTE 8-COMMITMENTS/CONTINGENT LIABILITIES:

Federal programs in which the Commission participates were audited in accordance with the provisions of the Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Pursuant to the provisions of this Uniform Guidance, all major programs and certain other programs were tested for compliance with applicable grant requirements.

Additionally, the federal government may subject grant programs to additional compliance tests, which could result in disallowed expenditures. In the opinion of management, any future disallowances of grant program expenditures would be immaterial.

NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022 (Continued)

#### **NOTE 9-PENSION PLAN:**

## **Plan Description**

All full-time, salaried permanent employees of the Thomas Jefferson Planning District Commission are covered by a VRS Retirement Plan after six months of employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the <u>Code of Virginia</u>, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

## **Benefit Structures**

The System administers three different benefit structures for covered employees - Plan 1, Plan 2 and Hybrid. Each of these benefit structures has different eligibility criteria, as detailed below.

- a. Employees with a membership date before July 1, 2010, vested as of January 1, 2013, and have not taken a refund, are covered under Plan 1, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced retirement benefit beginning at age 65 with at least 5 years of service credit or age 50 with at least 30 years of service credit. Non-hazardous duty employees may retire with a reduced benefit as early as age 55 with at least 5 years of service credit or age 50 with at least 10 years of service credit.
- b. Employees with a membership date from July 1, 2010 to December 31, 2013, that have not taken a refund or employees with a membership date prior to July 1, 2010 and not vested before January 1, 2013, are covered under Plan 2, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit or when the sum of their age plus service credit equals 90. Non-hazardous duty employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit.
- c. Non-hazardous duty employees with a membership date on or after January 1, 2014 are covered by the Hybrid Plan combining the features of a defined benefit plan and a defined contribution plan. Plan 1 and Plan 2 members also had the option of opting into this plan during the election window held January 1 April 30, 2014 with an effective date of July 1, 2014. Employees covered by this plan are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit, or when the sum of their age plus service credit equals 90. Employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. For the defined contribution component, members are eligible to receive distributions upon leaving employment, subject to restrictions.

NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022 (Continued)

## NOTE 9-PENSION PLAN: (CONTINUED)

#### Average Final Compensation and Service Retirement Multiplier

The VRS defined benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the employee's average final compensation multiplied by the employee's total service credit. Under Plan 1, average final compensation is the average of the employee's 36 consecutive months of highest compensation and the multiplier is 1.70% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents. Under Plan 2, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the retirement multiplier is 1.65% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents. Under the Hybrid Plan, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the multiplier is 1.00%. For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

## Cost-of-Living Adjustment (COLA) in Retirement and Death and Disability Benefits

Retirees with an unreduced benefit or with a reduced benefit with at least 20 years of service credit are eligible for an annual COLA beginning July 1 after one full calendar year from the retirement date. Retirees with a reduced benefit and who have less than 20 years of service credit are eligible for an annual COLA beginning on July 1 after one calendar year following the unreduced retirement eligibility date. Under Plan 1, the COLA cannot exceed 5.00%. Under Plan 2 and the Hybrid Plan, the COLA cannot exceed 3.00%. The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia, as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

#### Employees Covered by Benefit Terms

As of the June 30, 2020 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	Number
Inactive members or their beneficiaries currently receiving benefits	9
Inactive members: Vested inactive members	7
Non-vested inactive members	8
Active members active elsewhere in VRS	12
Total inactive members	27
Active members	11
Total covered employees	47

NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022 (Continued)

## NOTE 9-PENSION PLAN: (CONTINUED)

#### **Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the <u>Code of Virginia</u>, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The Commission's contractually required employer contribution rate for the year ended June 30, 2022 was 1.50% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Commission were \$0 and \$3,474 for the years ended June 30, 2022 and June 30, 2021, respectively.

#### Net Pension Asset

The net pension asset is calculated separately for each employer and represents that particular employer's total pension asset, less that employer's fiduciary net position. For Thomas Jefferson Planning District Commission, the net pension asset was measured as of June 30, 2021. The total pension liability used to calculate the net pension asset was determined by an actuarial valuation performed as of June 30, 2020 rolled forward to the measurement date of June 30, 2021.

#### Actuarial Assumptions - General Employees

The total pension liability for General Employees in the Commission's Retirement Plan was based on an actuarial valuation as of June 30, 2020, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021.

Inflation 2.5%

Salary increases, including inflation 3.5% - 5.35%

Investment rate of return 6.75%, net of pension plan investment

expenses, including inflation

## NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022 (Continued)

## NOTE 9-PENSION PLAN: (CONTINUED)

## Actuarial Assumptions - General Employees: (Continued)

#### Mortality rates:

All Others (Non-10 Largest) - Non-Hazardous Duty: 15% of deaths are assumed to be service-related

#### Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

#### Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

#### Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

#### Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

## All Others (Non-10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022 (Continued)

## NOTE 9-PENSION PLAN: (CONTINUED)

## Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*
Public Equity	34.00%	5.00%	1.70%
Fixed Income	15.00%	0.57%	0.09%
Credit Strategies	14.00%	4.49%	0.63%
Real Assets	14.00%	4.76%	0.67%
Private Equity	14.00%	9.94%	1.39%
MAPS - Multi-Asset Public Strategies	6.00%	3.29%	0.20%
PIP - Private Investment Partnership	3.00%	6.84%	0.21%
Total	100.00%		4.89%
		Inflation	2.50%
*Exp	pected arithme	tic nominal return	7.39%

<sup>\*</sup> The above allocation provides a one-year expected return of 7.39%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.94%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 40<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.11%, including expected inflation of 2.50%.

NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022 (Continued)

## NOTE 9-PENSION PLAN: (CONTINUED)

#### Discount Rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions; the Commission was also provided with an opportunity to use an alternative employer contribution rate. For the year ended June 30, 2021, the alternate rate was the employer contribution rate used in FY 2012 or 100% of the actuarially determined employer contribution rate from the June 30, 2017 actuarial valuations, whichever was greater. From July 1, 2021 on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

#### Changes in Net Pension Liability (Asset)

		Increase (Decrease)				
	_	Total Plan Pension Fiduciary Liability Net Position (a) (b)				Net Pension Liability (Asset) (a) - (b)
Balances at June 30, 2020	\$_	1,784,699	\$	2,075,445	\$_	(290,746)
Changes for the year: Service cost Interest	\$	57,333 117,798	\$	- S	\$	57,333 117,798
Changes of assumptions Differences between expected and actual experience Contributions - employer		91,465 39,495 -		-		91,465 39,495 -
Contributions - employee Net investment income Benefit payments, including refunds		-		31,700 565,573		(31,700) (565,573)
of employee contributions Administrative expenses Other changes		(79,082) - -		(79,082) (1,416) 53		- 1,416 (53)
Net changes	\$_	227,009	\$	516,828	\$_	(289,819)
Balances at June 30, 2021	\$_	2,011,708	\$	2,592,273	\$ <u>_</u>	(580,565)

NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022 (Continued)

## NOTE 9-PENSION PLAN: (CONTINUED)

## Sensitivity of the Net Pension Asset to Changes in the Discount Rate

The following presents the net pension asset of the Commission using the discount rate of 6.75%, as well as what the Commission's net pension asset would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate				
	1% Decrease	Current Discount	1% Increase		
	(5.75%)	(6.75%)	(7.75%)		
Commission's					
Net Pension Liability (Asset)	\$ (320,096) \$	(580,565) \$	(792,781)		

## Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2022, the Commission recognized pension expense of (\$23,185). At June 30, 2022, the Commission reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	-	Deferred Outflows of Resources	 Deferred Inflows of Resources
Differences between expected and actual experience	\$	17,307	\$ -
Change in assumptions		40,080	-
Net difference between projected and actual earnings on pension plan investments		-	281,666
Employer contributions subsequent to the measurement date	-	-	 
Total	\$	57,387	\$ 281,666

NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022 (Continued)

## NOTE 9-PENSION PLAN: (CONTINUED)

## Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

\$0 reported as deferred outflows of resources related to pensions resulting from the Commission's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

Year ended June 30	
2023	\$ (8,752)
2024	(64,515)
2025	(65,587)
2026	(85,425)
Thereafter	_

#### Pension Plan Data

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2021 Annual Comprehensive Financial Report (Annual Report). A copy of the 2021 VRS Annual Report may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2021-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2021-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

### NOTE 10-DEFERRED COMPENSATION PLAN:

During the year ended June 30, 1998, the employees of the Commission adopted a Section 457 Deferred Compensation Plan. The Commission delegates administrative and investment responsibilities for its 457 Plan assets to a third-party administrator. The Commission does not have to report these assets on their financial statements.

Employee contributions to this plan for the year ended June 30, 2022 were \$23,750. There were no matching contributions.

# NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022 (Continued)

#### **NOTE 11-UNEARNED REVENUE:**

The details of unearned revenue at June 30, 2022 are as follows:

Fund Name		Amount
General Fund	\$	230,654
Department of Transportation		205,733
HOME Department of Housing and Urban Development		645
	c	437,032
	Ş	437,032

#### **NOTE 12-LITIGATION:**

As represented by management, there were no lawsuits pending which would materially affect the Commission's financial position as of the date of these financial statements.

#### NOTE 13-COST ALLOCATION BASIS - INDIRECT COSTS AND FRINGE BENEFITS:

Indirect costs are those costs which are not readily identifiable within a particular program but, nevertheless, are necessary to the general operation and the conduct of the activities it performs. Allocations from the General Fund and to the Special Revenue Funds are made based on a ratio of indirect costs to the individual program's direct costs associated with salaries and fringe benefits (personnel costs). The rate is determined by a relation of total administrative costs to program salary costs. Program salary costs are calculated as follows:

Total personnel costs (salaries and fringes)

Less: Administrative personnel costs Less: Contractual personnel costs

This ratio is calculated on an annual basis. The rate used during the fiscal year ended June 30, 2022 was 66%, for billing purposes.

The actual indirect cost rate for the fiscal year ended June 30, 2022 was 80% and was calculated as follows:

Indirect costs \$ 486,682 = 80% Individual programs' personnel costs

NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022 (Continued)

## NOTE 14-GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN):

## **Plan Description**

The Group Life Insurance (GLI) Plan was established pursuant to §51.1-500 et seq. of the <u>Code of Virginia</u>, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of the state agencies, teachers, and employees of participating political subdivisions are automatically covered by the VRS GLI Plan upon employment. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Plan. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured plan, it is not included as part of the GLI Plan OPEB.

The specific information for GLI OPEB, including eligibility, coverage and benefits is described below:

## Eligible Employees

The GLI Plan was established July 1, 1960, for state employees, teachers, and employees of political subdivisions that elect the plan. Basic GLI coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.

#### **Benefit Amounts**

The GLI Plan is a defined benefit plan with several components. The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled. The accidental death benefit is double the natural death benefit. In addition to basic natural and accidental death benefits, the plan provides additional benefits provided under specific circumstances that include the following: accidental dismemberment benefit, seatbelt benefit, repatriation benefit, felonious assault benefit, and accelerated death benefit option. The benefit amounts are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value. For covered members with at least 30 years of service credit, the minimum benefit payable was set at \$8,000 by statute in 2015. This will be increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for the COLA was \$8,722 as of June 30, 2022.

NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022 (Continued)

## NOTE 14-GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (CONTINUED)

#### **Contributions**

The contribution requirements for the GLI Plan are governed by §51.1-506 and §51.1-508 of the <u>Code of Virginia</u>, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the GLI Plan was 1.34% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.80% (1.34% x 60%) and the employer component was 0.54% (1.34% x 40%). Employers may elect to pay all or part of the employee contribution; however, the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2022 was 0.54% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the Group Life Insurance Plan from the entity were \$2,999 and \$3,805 for the years ended June 30, 2022 and June 30, 2021, respectively.

## GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB

At June 30, 2022, the entity reported a liability of \$39,701 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2021 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2020, and rolled forward to the measurement date of June 30, 2021. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the GLI Plan for the year ended June 30, 2021 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2021, the participating employer's proportion was 0.00340% as compared to 0.00270% at June 30, 2020.

For the year ended June 30, 2022, the participating employer recognized GLI OPEB expense of \$2,931. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022 (Continued)

## NOTE 14-GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (CONTINUED)

GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB: (Continued)

At June 30, 2022, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

	red Outflows Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 4,528	303
Net difference between projected and actual earnings on GLI OPEB program investments	-	9,476
Change in assumptions	2,189	5,432
Changes in proportion	12,013	6,820
Employer contributions subsequent to the measurement date	 2,999	
Total	\$ 21,729	22,031

\$2,999 reported as deferred outflows of resources related to the GLI OPEB resulting from the employer's contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

Year Ended June 30		
2023	Ś	(651)
2024	,	(210)
2025		(881)
2026		(2,542)
2027		983
Thereafter		-

# NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022 (Continued)

## NOTE 14-GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (CONTINUED)

#### **Actuarial Assumptions**

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2020, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021. The assumptions include several employer groups. Salary increases and mortality rates included herein are for relevant employer groups. Information for other groups can be referenced in the VRS Annual Report.

Inflation 2.5%

Salary increases, including inflation:

Locality - General employees 3.5%-5.35%

Investment rate of return 6.75%, net of investment expenses,

including inflation

## Mortality Rates - Non-Largest Ten Locality Employers - General Employees

#### Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; males set forward 2 years; 105% of rates for females set forward 3 years

## Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 95% of rates for males set forward 2 years; 95% of rates for females set forward 1 year

#### Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 110% of rates for males set forward 3 years; 110% of rates for females set forward 2 years

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally

#### Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022 (Continued)

## NOTE 14-GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (CONTINUED)

## Actuarial Assumptions: (Continued)

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a						
retirement heatting, and disabled)	modified Mortality Improvement Scale MP-2020						
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set						
	separate rates based on experience for Plan 2/Hybrid;						
	changed final retirement age from 75 to 80 for all						
Withdrawal Rates	Adjusted rates to better fit experience at each age and						
Withdrawat Naces	service decrement through 9 years of service						
Disability Rates	No change						
Salary Scale	No change						
Line of Duty Disability	No change						
Discount Rate	No change						

## **NET GLI OPEB Liability**

The net OPEB liability (NOL) for the GLI Plan represents the plan's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2021, NOL amounts for the GLI Plan are as follows (amounts expressed in thousands):

	Group Life Insurance OPEB Plan
Total GLI OPEB Liability	\$ 3,577,346
Plan Fiduciary Net Position	2,413,074
GLI Net OPEB Liability (Asset)	\$ 1,164,272
Plan Fiduciary Net Position as a Percentage	
of the Total GLI OPEB Liability	67.45%

The total GLI OPEB liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022 (Continued)

## NOTE 14-GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (CONTINUED)

## Long-Term Expected Rate of Return

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	34.00%	5.00%	1.70%
Fixed Income	15.00%	0.57%	0.09%
Credit Strategies	14.00%	4.49%	0.63%
Real Assets	14.00%	4.76%	0.67%
Private Equity	14.00%	9.94%	1.39%
MAPS - Multi-Asset Public Strategies	6.00%	3.29%	0.20%
PIP - Private Investment Partnership	3.00%	6.84%	0.21%
Total	100.00%		4.89%
		Inflation	2.50%
*Ex	pected arithme	tic nominal return	7.39%

<sup>\*</sup>The above allocation provides a one-year return of 7.39%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 6.94%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 40<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation, at that time, providing a median return of 7.11%, including expected inflation of 2.50%.

#### **Discount Rate**

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2021, the rate contributed by the entity for the

NOTES TO FINANCIAL STATEMENTS AS OF JUNE 30, 2022 (Continued)

## NOTE 14-GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (CONTINUED)

#### Discount Rate (Continued)

GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 100% of the actuarially determined contribution rate. From July 1, 2021 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

## Sensitivity of the Employer's Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate

The following presents the employer's proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the employer's proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

		Rate							
	_	1% Decrease	1% Decrease Current Discount						
	_	(5.75%)	_	(6.75%)	_	(7.75%)			
Commission's proportionate share of the	_				_				
GLI Plan Net OPEB Liability	\$	58,005	\$	39,701	\$	24,920			

#### **GLI Plan Fiduciary Net Position**

Detailed information about the GLI Plan's Fiduciary Net Position is available in the separately issued VRS 2021 Annual Comprehensive Financial Report (Annual Report). A copy of the 2021 VRS Annual Report may be downloaded from the VRS website at <a href="https://www.varetire.org/pdf/publications/2021-annual-report.pdf">https://www.varetire.org/pdf/publications/2021-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

## NOTE 15-ADOPTION OF ACCOUNTING PRINICPLE:

The Commission implemented provisions of Governmental Accounting Standards Board Statement No. 87, *Leases*, during the fiscal year ended June 30, 2022. The Statement requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. There was no restatement as a result of this implementation. Using the facts and circumstances that existed at the beginning of the year of implementation, the following balances were recognized as of July 1, 2021 related to the lease:

		Governmental Activities
Lesee activity	•	
Lease asset	\$	392,496
Lease liability	\$	392,496



Schedule of Revenues, Expenditures and Change in Fund Balance -Budget and Actual - Governmental Funds For the Year Ended June 30, 2022

	_	Original Budget		Final Budget	 Actual	Variance With Final Budget Positive (Negative)
Revenues						
Federal Grants:						
Commission	\$	189,888	\$	2,280,496	\$ 467,098 \$	(1,813,398)
Pass-Through		1,003,182		733,267	852,541	119,274
State Grants		479,636		681,735	862,691	180,956
Other:						
Localities		634,619		2,118,929	614,017	(1,504,912)
Other local taxes - Cigarette tax		-		-	1,450,644	1,450,644
Revenue from the use of money	_	12,000		18,750	 27,974	9,224
Total revenues	\$_	2,319,325	\$_	5,833,177	\$ 4,274,965 \$	(1,558,212)
Expenditures						
Current:						
Administrative	\$	1,610,223	\$	5,021,656	\$ 1,718,421 \$	3,303,235
Department of Transportation		-		-	697,078	(697,078)
Department of Housing and Urban Development		608,954		608,954	829,745	(220,791)
Department of Homeland Security		-		-	57,472	(57,472)
Environmental Protection Agency		-		-	58,718	(58,718)
Department of Housing and Community Development		100,148		124,313	466,679	(342,366)
Virginia Housing Development Authority		-		-	-	-
US Department of Agriculture		-		-	137,956	(137,956)
Virginia Department of Rail and Public Transportation		-		-	164,072	(164,072)
Legislative Liaison	_	-		-	 88,023	(88,023)
Total expenditures	\$_	2,319,325	\$_	5,754,923	\$ 4,218,164 \$	1,536,759
Excess (deficiency) of revenues over						
(under) expenditures	\$	-	\$	78,254	\$ 56,801 \$	(21,453)
Net change in fund balance	\$	-	\$	78,254	\$ 56,801 \$	(21,453)
Fund balance, beginning of year	_	869,407		869,407	 869,407	
Fund balance, end of year	\$	869,407	\$	947,661	\$ 926,208 \$	(21,453)

The budgetary data presented above is on the modified accrual basis of accounting which is in accordance with generally accepted accounting principles.

Schedule of Changes in Net Pension Liability (Asset) and Related Ratios For the Measurement Dates of June 30, 2014 through June 30, 2021

		2021		2020	2019	2018
Total pension liability	_					
Service cost	\$	57,333	\$	49,884	\$ 45,609	\$ 47,097
Interest		117,798		115,583	109,185	102,465
Differences between expected and actual experience		39,495		(58,224)	8,945	4,016
Changes in assumptions		91,465		0	51,616	-
Benefit payments, including refunds of employee contributions		(79,082)		(69,767)	(55,827)	(59,339)
Net change in total pension liability	\$	227,009	\$	37,476	\$ 159,528	\$ 94,239
Total pension liability - beginning		1,784,699		1,747,223	1,587,695	1,493,456
Total pension liability - ending (a)	\$	2,011,708	\$	1,784,699	\$ 1,747,223	\$ 1,587,695
	_		-			
Plan fiduciary net position						
Contributions - employer	\$	-	\$	2,390	\$ 2,951	\$ 9,937
Contributions - employee		31,700		24,828	29,018	29,495
Net investment income		565,573		39,709	131,859	137,364
Benefit payments, including refunds of employee contributions		(79,082)		(69,767)	(55,827)	(59,339)
Administrative expense		(1,416)		(1,362)	(1,299)	(1,180)
Other		53		(47)	(83)	(122)
Net change in plan fiduciary net position	\$	516,828	\$	(4,249)	\$ 106,619	\$ 116,155
Plan fiduciary net position - beginning		2,075,445		2,079,694	1,973,075	1,856,920
Plan fiduciary net position - ending (b)	\$_	2,592,273	\$	2,075,445	\$ 2,079,694	\$ 1,973,075
Commission's net pension liability (asset) - ending (a) - (b)	\$	(580,565)	\$	(290,746)	\$ (332,471)	\$ (385,380)
Plan fiduciary net position as a percentage of the total						
pension liability		128.86%		116.29%	119.03%	124.27%
Covered payroll	\$	704,693	\$	544,700	\$ 632,061	\$ 634,356
Commission's net pension liability (asset) as a percentage of						
covered payroll		-82.39%		-53.38%	-52.60%	-60.75%

Schedule is intended to show information for 10 years. Information prior to the 2014 valuation is not available. However, additional years will be included as they become available.

Schedule of Changes in Net Pension Liability (Asset) and Related Ratios For the Measurement Dates of June 30, 2014 through June 30, 2021

	2017	2016	2015	2014
Total pension liability				
Service cost	\$ 43,503	\$ 56,311	\$ 50,141	\$ 69,411
Interest	102,011	96,363	94,691	87,524
Differences between expected and actual experience	(21,557)	(14,126)	(61,088)	-
Changes in assumptions	(58,077)	-	-	-
Benefit payments, including refunds of employee contributions	(59,462)	(56, 246)	(63,463)	(45,653)
Net change in total pension liability	\$ 6,418	\$ 82,302	\$ 20,281	\$ 111,282
Total pension liability - beginning	1,487,038	1,404,736	1,384,455	1,273,173
Total pension liability - ending (a)	\$ 1,493,456	\$ 1,487,038	\$ 1,404,736	\$ 1,384,455
Plan fiduciary net position				
Contributions - employer	\$ 9,145	\$ 18,635	\$ 20,868	\$ 37,157
Contributions - employee	25,481	24,742	27,522	32,439
Net investment income	204,382	29,062	73,203	218,230
Benefit payments, including refunds of employee contributions	(59,462)	(56,246)	(63,463)	(45,653)
Administrative expense	(1,183)	(1,033)	(1,005)	(1,145)
Other	(181)	(12)	(16)	11
Net change in plan fiduciary net position	\$ 178,182	\$ 15,148	\$ 57,109	\$ 241,039
Plan fiduciary net position - beginning	1,678,738	1,663,590	1,606,481	1,365,442
Plan fiduciary net position - ending (b)	\$ 1,856,920	\$ 1,678,738	\$ 1,663,590	\$ 1,606,481
Commission's net pension liability (asset) - ending (a) - (b)	\$ (363,464)	\$ (191,700)	\$ (258,854)	\$ (222,026)
Plan fiduciary net position as a percentage of the total pension liability	124.34%	112.89%	118.43%	116.04%
Covered payroll	\$ 539,257	\$ 517,609	\$ 563,802	\$ 615,185
Commission's net pension liability (asset) as a percentage of covered payroll	-67.40%	-37.04%	-45.91%	-36.09%

Schedule of Employer Contributions - Pension Plan For the Years Ended June 30, 2013 through June 30, 2022

Date	 Contractually Required Contribution (1)*	 Contributions in Relation to Contractually Required Contribution (2)*	 Contribution Deficiency (Excess) (3)	 Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
2022	\$ -	\$ -	\$ -	\$ 555,407	0.00%
2021	3,474	3,474	-	704,693	0.49%
2020	4,812	4,812	-	544,700	0.88%
2019	8,299	8,299	-	632,061	1.31%
2018	10,718	10,718	-	634,356	1.69%
2017	11,001	11,001	-	539,257	2.04%
2016	19,773	19,773	-	517,609	3.82%
2015	21,536	21,536	-	563,802	3.82%
2014	37,157	37,157	-	615,185	6.04%
2013	42,416	42,416	-	702,256	6.04%
2013	42,410	42,410	-	702,236	0.04%

<sup>\*</sup> Excludes contributions (mandatory and match on voluntary) to the defined contribution portion of the Hybrid plan.

Notes to Required Supplementary Information - Pension Plan For the Year Ended June 30, 2022

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

#### All Others (Non 10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement	Update to Pub-2010 public sector mortality tables. For
healthy, and disabled)	future mortality improvements, replace load with a modified
	Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set
	separate rates based on experience for Plan 2/Hybrid;
	changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and
	service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Schedule of the Commission's Share of Net OPEB Liability Group Life Insurance Plan For the Measurement Dates of June 30, 2017 through June 30, 2021

				Employer's	
				Proportionate Share	
		Employer's		of the Net GLI OPEB	
	Employer's	Proportionate		Liability (Asset)	Plan Fiduciary
	Proportion of the	Share of the	Employer's	as a Percentage of	Net Position as a
	Net GLI OPEB	Net GLI OPEB	Covered	Covered Payroll	Percentage of Total
Date	Liability (Asset)	Liability (Asset)	Payroll	(3)/(4)	GLI OPEB Liability
(1)	(2)	(3)	(4)	(5)	(6)
2021	0.00340% \$	39,701	\$ 704,693	5.63%	67.45%
2020	0.00270%	44,224	544,700	8.12%	52.64%
2019	0.00323%	52,561	632,061	8.32%	52.00%
2018	0.00333%	51,000	634,356	8.04%	51.22%
2017	0.00292%	44,000	539,257	8.16%	48.86%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

Schedule of Employer Contributions Group Life Insurance Plan For the Years Ended June 30, 2017 through June 30, 2022

Date	 Contractually Required Contribution (1)	 Contributions in Relation to Contractually Required Contribution (2)	 Contribution Deficiency (Excess) (3)	 Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
2022	\$ 2,999	\$ 2,999	\$ -	\$ 555,407	0.54%
2021	3,805	3,805	-	704,693	0.54%
2020	2,832	2,832	-	544,700	0.52%
2019	3,287	3,287	-	632,061	0.52%
2018	3,324	3,324	-	634,356	0.52%
2017	2,822	2,822	-	539,257	0.52%

Schedule is intended to show information for 10 years. Information prior to the 2017 is not available. However, additional years will be included as they become available.

Notes to Required Supplementary Information Group Life Insurance Plan For the Year Ended June 30, 2022

**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

#### Non-Largest Ten Locality Employers - General Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change





Schedule of Expenditures - General Fund For the Year Ended June 30, 2022

Administrative	
Current Operating:	
Salaries and fringe	\$ 413,779
Cigarette stamps	8,171
Contractual	67,063
Insurance	6,563
Subscriptions and publications	156
Dues	5,053
Advertising	6,864
Supplies	5,912
Copier	2,458
Meetings	381
Rent	95,558
Janitorial service	2,050
Postage	1,686
Travel	3,502
Professional development	8,520
Telephone	5,558
Audit and legal	16,337
Indirect costs allocation	(336,669)
Cigarette tax distribution to localities	1,389,338
Equipment use and maintenance	 16,141
Total expenditures	\$ 1,718,421

Schedule of Indirect Costs For the Year Ended June 30, 2022

Administrative	
Current operating:	
Personnel	\$ 277,678
Postage	1,686
Subscriptions and publications	156
Supplies	5,838
Travel	2,432
Audit/legal services	14,037
Advertising	6,864
Professional meetings and development	4,564
Contractual services	55,719
Dues	4,918
Insurance/bonding	5,854
Printing and copier	2,293
Rent	71,478
Janitorial	2,050
Equipment repair/maintenance/use	25,245
Meeting expenses	312
Telephone	5,558
Total indirect costs	\$ 486,682

## Schedule of Individual Programs' Personnel Costs For the Year Ended June 30, 2022

Total Salaries and Fringes:	
Salaries	\$ 775,648
Fringe benefits	 159,330
Total Salaries and Fringes	\$ 934,978
Less Administrative Personnel Costs:	
Administration	\$ 277,678
Network support	 
Total Administrative Personnel Costs	\$ 277,678
Less Contractual Personnel Costs:	
Stanardsville TAP	\$ 7,750
Hazard mitigation	 37,476
Total Contractual Personnel Costs	\$ 45,226
Total Individual Programs' Personnel Costs	\$ 612,074
Calculation of indirect cost rate:	
Indirect Costs /	486,682
Individual Programs' Personnel Costs	 612,074
Indirect cost rate	 80%

Schedule of Grant Contracts For the Year Ended June 30, 2022

Grant or Contract	Grant- Contract Start Date	Grant- Contract End Date	_	Grant- Contract Total	Year to Date FY22	Grant- Contract To Date	Budgeted Amount For Fy22	Grant- Contract Remaining
MPO-FTA	07/01/21	06/30/22	\$	98,647 \$	75,130 \$	75,130	\$ 23,517 \$	-
MPO-PL	07/01/21	06/30/22		190,065	103,673	103,673	86,392	-
HOME TJPDC	07/01/21	06/30/22		62,395	62,395	62,395	-	-
HOME PASS-THROUGH	07/01/21	06/30/22		736,641	736,641	736,641	-	-
HOME ARPA	10/01/21	06/30/22		30,380	30,380	30,380	-	-
HOUSING HPG	07/01/21	06/30/22		22,056	22,056	22,056	-	-
HPG PASS-THROUGH	07/01/21	06/30/22		115,899	115,899	115,899	-	-
STATE SUPPORT TO PDC	07/01/21	06/30/22		89,971	89,971	89,971	-	-
TJPDC CORPORATION	07/01/21	06/30/22		35	35	35	-	-
RIDESHARE	07/01/21	06/30/22		152,293	152,293	152,293	-	-
RURAL TRANSPORTATION	07/01/21	06/30/22		58,000	58,000	58,000	-	-
RTP-TDM	07/01/21	06/30/22		50,000	37,697	37,697	12,303	-
REGIONAL TRANSIT GRANT	01/01/21	06/30/22		34,138	28,332	33,377	761	-
REGIONAL TRANSIT GRANT PASS -THROUGH	01/01/21	06/30/22		315,862	243,153	243,153	72,709	-
ALBEMARLE TRANSIT GRANT	01/01/21	12/31/21		14,950	12,559	14,950	-	-
ALBEMARLE TRANSIT GRANT PASS -THROUGH	01/01/21	12/31/21		84,858	82,837	84,858	-	-
HAZARD MITIGATION	07/01/21	06/30/22		64,000	40,729	49,164	14,836	-
VA HOUSING	07/01/21	06/30/22		35,048	35,048	35,048	-	-
VA HOUSING PASS-THROUGH	07/01/21	06/30/22		500	500	500	-	-
VATI ADMIN	04/01/22	04/01/25		54,859	54,859	54,859	-	-
VATI PASS-THROUGH	04/01/22	04/01/25		1,750,000	-	-	1,750,000	-
LEGISLATIVE LIAISON	07/01/21	06/30/22		102,981	88,026	88,026	14,955	-
VAPDC-ED	07/01/21	06/30/22		52,440	52,440	52,440	-	-
SOLID WASTE	07/01/21	06/30/22		20,260	20,260	20,260	-	-
AFFORDABLE HOUSING	07/01/21	06/30/22		4,500	4,500	4,500	-	-
RRBC	07/01/21	06/30/22		18,551	18,551	18,551	-	-
WIP PHASE IV	06/01/19	12/31/21		58,000	58,000	58,000	-	-
WIP PHASE V	06/01/21	01/01/22		58,000	22,419	22,419	35,581	-
REGL HSG PLAN	07/01/21	06/30/22		20,000	20,000	20,000	-	-
MEMBER PER CAPITA	07/01/21	06/30/22		159,620	159,620	159,620	-	-
OFFICE LEASES - RENT	07/01/21	06/30/22		25,200	25,200	25,200	-	-
STANARDSVILLE TAP	04/06/15	10/01/20		36,500	7,751	31,250	5,250	-
VERP	07/01/21	10/30/21		17,500	11,146	11,146	6,354	-
VERP PASS-THROUGH	07/01/21	10/30/21		279,234	62,658	62,658	216,576	-
BLUE RIDGE CIGARATTE TAX BOARD	07/01/21	06/30/22		50,714	50,714	50,714	-	-
BLUE RIDGE CIGARATTE TAX PASS-THROUGH	07/01/21	06/30/22		1,143,844	1,143,844	1,143,844	-	-
BANK INTEREST	07/01/21	06/30/22	_	2,767	2,767	2,767	<u> </u>	-
TOTAL			\$	6,010,708 \$	3,730,083 \$	3,771,474	\$ 2,239,234 \$	-

<sup>\*</sup> Funds are available for completion of the project.





## ROBINSON, FARMER, COX ASSOCIATES, PLLC

Certified Public Accountants

Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements

Performed in Accordance with Government Auditing Standards

To the Commissioners
Thomas Jefferson Planning District Commission
Charlottesville, Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Thomas Jefferson Planning District Commission, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise Thomas Jefferson Planning District Commission's basic financial statements and have issued our report thereon dated March 1, 2023.

## Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Thomas Jefferson Planning District Commission's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Thomas Jefferson Planning District Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of Thomas Jefferson Planning District Commission's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### Report on Compliance and Other Matters

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As part of obtaining reasonable assurance about whether Thomas Jefferson Planning District Commission's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Charlottesville, Virginia

March 1, 2023



## ROBINSON, FARMER, COX ASSOCIATES, PLLC

Certified Public Accountants

## Independent Auditors' Report on Compliance for Each Major Program and on Internal Control over Compliance Required by the Uniform Guidance

To the Commissioners Thomas Jefferson Planning District Commission Charlottesville, Virginia

## Report on Compliance for Each Major Federal Program

## Opinion on Each Major Federal Program

We have audited Thomas Jefferson Planning District Commission's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of Thomas Jefferson Planning District Commission's major federal programs for the year ended June 30, 2022. Thomas Jefferson Planning District Commission's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, Thomas Jefferson Planning District Commission complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2022.

## Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Thomas Jefferson Planning District Commission and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Thomas Jefferson Planning District Commission's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Thomas Jefferson Planning District Commission's federal programs.

## Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Thomas Jefferson Planning District Commission's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Thomas Jefferson Planning District Commission's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and
  perform audit procedures responsive to those risks. Such procedures include examining, on a test basis,
  evidence regarding Thomas Jefferson Planning District Commission's compliance with the compliance
  requirements referred to above and performing such other procedures as we considered necessary in the
  circumstances.
- Obtain an understanding of Thomas Jefferson Planning District Commission's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Thomas Jefferson Planning District Commission's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

## Report on Internal Control over Compliance (Continued)

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Arbinson, Found, Cox Associats Charlottesville, Virginia

March 1, 2023

Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2022

Federal Grantor/Pass-Through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number	ı	Federal Expenditures	Expenditures to Subrecipients
Primary Government:					
Department of Housing and Urban Development: Direct Payments:					
HOME Investment Partnerships Program	14,239	N/A	Ś	799,359 \$	736,642
COVID-19 ARPA - HOME Investment Partnerships Program	14.239	N/A	٠	30,381	730,042
COVID-17 AKFA - HOME IIIVESTHERE FAITHEISHIPS FTOGRAM	14.237	IV/A	-	30,301	<u>-</u> _
Total Department of Housing and Urban Development			\$_	829,740 \$	736,642
Department of Transportation:					
Pass-Through Payments:					
Virginia Department of Transportation:					
Highway Planning and Construction Cluster:					
Highway Planning and Construction	20.205	EN07-039-118,P101, C501	\$	150,439 \$	-
Metropolitan Transportation Planning and State and					
Non-Metropolitan Planning and Research	20.505	FTA VA-80-0019-00	_	67,239	<u> </u>
Total Department of Transportation			\$_	217,678 \$	<u> </u>
Environmental Protecton Agency:					
Direct Payments:					
Geographic Programs - Chesapeake Bay Program	66.466	N/A	\$_	46,955 \$	<u> </u>
Department of Agriculture:					
Direct Payments:					
Rural Housing Preservation Grants	10.433	N/A	\$_	137,956 \$	115,899
Department of Treasury:					
Pass-Through Payments:					
Virginia Department of Housing and Community Development:					
COVID-19 - Coronavirus State and Local Fiscal Recovery Fund	21.027	Not Available	\$_	54,859 \$	<u> </u>
Department of Homeland Security:					
Pass-Through Payments:					
Virginia Department of Emergency Management:					
Hazard Mitigation Grant	97.039	Not Available	\$_	32,451 \$	
Total Consorditures of Cadaral Accordi			ċ	4 240 (20 6	050 544
Total Expenditures of Federal Awards			\$_	1,319,639 \$	852,541

Notes to Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2022

#### Note 1 - Basis of Accounting

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the Thomas Jefferson Planning District Commission under programs of the federal government for the year ended June 30, 2022. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200 Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Thomas Jefferson Planning District Commission, it is not intended to and does not present the financial position, changes in net position, or cash flows of the Thomas Jefferson Planning District Commission.

### Note 2 - Summary of Significant Accounting Policies

- (1) Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
- (2) Pass-through entity identifying numbers are presented where available.
- (3) The Commission did not elect to use the 10-percent de minimis indirect cost rate allowed under Uniform Guidance.

#### Note 3 - Subrecipients

Of the federal expenditures presented in the Schedule, the Commission provided federal awards to subrecipients as follows:

Assistance Listing Number	Program Name	 provided to subrecipients		
14.239 10.433	HOME Investment Partnerships Program Rural Housing Preservation Grants	\$ 736,642 115,899		
.333	Total	 \$ 852,541		

#### Note 4 - Relationship to Financial Statements

Federal expenditures, revenues and capital contributions are reported in the Commission's basic financial statements as follows:

Intergovernmental federal revenues per the basic financial statements:  Primary government:	
Department of Transportation	\$ 217,678
HOME Department of Housing and Urban Development	829,740
Other Governmental Funds	 272,221
Total primary government	\$ 1,319,639
Total federal expenditures per the Schedule of Expenditures	
of Federal Awards	\$ 1,319,639

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2022

#### Section I - Summary of Auditors' Results

#### **Financial Statements**

Type of auditors' report issued:

Unmodified

Internal control over financial reporting:

Material weakness(es) identified?

Significant deficiency(ies) identified?

None reported

Noncompliance material to financial statements noted?

#### Federal Awards

Internal control over major programs:

Material weakness(es) identified?

Significant deficiency(ies) identified?

None reported

Type of auditors' report issued on compliance for major programs:

Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR Section 200.516(a)?

Identification of major programs:

Assistance Listing #	Name of Federal Program or Cluster	

14.239 HOME Investment Partnerships Program

Dollar threshold used to distinguish between Type A and Type B programs \$750,000

Auditee qualified as low-risk auditee?

#### Section II - Financial Statement Findings

There are no financial statement findings to report.

#### Section III - Federal Award Findings and Questioned Costs

There are no federal award findings and questioned costs to report.

#### Section IV - Prior Year Audit Findings

There are no prior year audit findings.